

# CHAPTER 5

## Drug Control Resources

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**F**lorida's drug control budget supports the implementation of the goals and objectives of the *Strategy*, and is designed to achieve progress toward the performance measures described in Chapter 3.

The state's estimated total drug control budget for FY 1999/2000 is \$540.1 million, an increase of \$58.2 million or 12.1 percent over FY 1998/1999. State funding is \$359 million or 66 percent of the total FY 1999/2000 budget. State anti-drug spending increased \$55.6 million from the previous fiscal year. Federal funding of \$181.1 million accounted for 34 percent of the total FY 1999/2000 budget. Federal spending increased \$2.5 million or 1.4 percent over the previous year (See Table 5-1).

### Drug Budget by Department

The FY 1999/2000 drug control budget is spread among the following state agencies and 20 judicial circuits that have roles of varying degrees in substance abuse reduction. They are:

- Agency for Health Care Administration
- Department of Agriculture
- Office of the Attorney General
- Department of Banking and Finance
- Department of Business and Professional Regulation
- Department of Children & Families
- Department of Citrus
- Department of Community Affairs
- Department of Corrections
- Office of Drug Control
- Department of Education
- Department of Environmental Protection
- Fish and Wildlife Conservation Commission
- Department of Health
- Department of Highway Safety and Motor Vehicles
- Department of Insurance
- Department of Juvenile Justice
- Department of Labor and Employment Security
- Department of Law Enforcement
- Department of Lottery
- Department of Management Services

- Department of Military Affairs
- Parole Commission
- Public Service Commission
- Department of Revenue
- Department of State
- Office of the Statewide Prosecutor
- Office of the State Courts Administrator
- Department of Transportation
- Department of Veteran's Affairs

State agencies have at least a minimum drug-control initiative of an Employee Assistance Program (EAP) for its workers. This referral program offers employees assistance with a variety of problems including but not limited to substance abuse.

Beyond the EAP, state agencies having a major role in drug control typically fall under one of the three legs of the *Strategy*. The bulk of Florida's drug education/prevention programs are found in the Department of Children & Families and the Florida Department of Education, although several others, such as the Department of Juvenile Justice, also have extensive prevention programs. Additionally, the Departments of Children & Families, Corrections and Juvenile Justice administer sizeable treatment programs. And the Departments of Law Enforcement, Highway Safety and Motor Vehicles, and Transportation shoulder much responsibility for enforcing drug laws. Table 5-1 shows each agency's estimated budget for drug control.

### Significant Budget Allocations and Increases for FY 1999/2000

Florida's drug control budget contains several significant new budget allocations and budget increases that are intended to reduce illegal drug use.

- **Healthy Start Program Provisions for High-Risk Infants: +\$1.4 million.** This additional funding - a 100 percent increase over FY 1998/99 - will expand the Department of Health program that helps

infants born to drug-addicted mothers. Protecting children from illegal drugs and treating the addicted are major priorities of the *Strategy*.

- **Tobacco Awareness: +\$39.1 million.** This infusion of new funding from the state's settlement with the tobacco industry will pay for the youth tobacco awareness media campaign administered by the Department of Health. Studies show that people who use tobacco, alcohol and marijuana in their youth are much more likely to use other, more dangerous drugs as adults. Additional monies are allocated for a youth substance survey combined with the other extant surveys (see below).
- **Youth Drug Use Survey: +\$786,000.** This new funding will allow the Florida Departments of Education, Health, Juvenile Justice, and Children & Families to survey youths about drug use. This survey will be vital to determining the level of drug use among young people, therefore providing the Office of Drug Control with a point of reference in formulating and adjusting anti-drug policy.
- **Drug Abuse Treatment: +\$27.8 million.** Florida has a critical shortage of drug abuse treatment beds. This increase in treatment funding will provide an estimated 9,469 additional treatment beds statewide.
- **Drug Law Enforcement: +\$2.9 million.** This increase will fund three additional drug enforcement units in areas with high drug use: two in South Florida and one in Central Florida.
- **Drug Prosecution: +\$1.03 million.** Florida's judicial circuits will receive \$426,937 to pay for an additional eight state attorney and public defender positions to be distributed around the state. The Office of the Statewide Prosecutor will receive \$274,800 to pay for an additional four positions. Additionally, \$330,000 was appropriated for Drug Courts in Florida.
- **Office of Drug Control: +\$284,872.** This appropriation allows the Office of Drug Control to execute its mandate to coordinate state drug control policy.

## Consultation

The *Florida Drug Control Strategy* was developed after consultation and visits with dozens of legislative bodies, government agencies, private organizations,

individuals and the news media. These groups were an invaluable resource in formulating the *Strategy*, providing the Office of Drug Control with a broad range of perspectives on substance abuse control.

## LEGISLATIVE BODIES

Conferring with lawmakers in Tallahassee and Washington on anti-drug matters has been and will continue to be of vital importance in shaping Florida's drug policy. We will continue to work with the state legislature and congress to increase Florida's anti-drug resources and to shape legislation.

The establishment of the Office of Drug Control and other state anti-drug initiatives demonstrate the Florida Legislature's concern over substance abuse. The Florida Drug Summit was the impetus for a renewed anti-drug movement among lawmakers. The momentum carried over into the following legislative session during which the legislature passed bills that created the Office of Drug Control, the Statewide Drug Policy Advisory Council that will advise the Governor, and a number of other anti-drug measures.

Because Florida's drug usage rates are above the national average and a large portion of drugs consumed in the U.S. are smuggled through the state, forging new alliances with the federal government and strengthening existing ones is a key part of the *Strategy*. In June 1999, the Office of Drug Control exchanged anti-drug views with Congress during a House panel hearing on drug legalization. We made clear to the House Subcommittee on Criminal Justice, Drug Policy and Human Resources Florida's staunch opposition to legalizing substances prohibited by law.

## GOVERNMENT AGENCIES

The *Strategy* reflects the input of a number of state and federal agencies having a role in drug control. These agencies have considerable experience and expertise that are invaluable in curbing drug use. The Office of Drug Control worked especially close with various Florida departments administering education/prevention, treatment and law enforcement programs.

## PRIVATE ORGANIZATIONS

As in addressing other social ills, the job of controlling substance abuse does not fall to government alone. Private organizations play an enormous role in the anti-drug arena, particularly in the areas of education/prevention and

treatment. Private groups working under contract with the state provide the vast majority of non-offender treatment beds in Florida. Many of the same groups also administer education/prevention programs that target young people and at-risk youths especially.

**INDIVIDUALS**

Often times the participation of a key individual can make a great difference in fighting substance abuse. The Strategy was written after close consultation with figures in both the public and private sectors. These people have demonstrated an extraordinary anti-drug commitment, and have provided inspiring leadership in the fight against substance abuse.

**NEWS MEDIA**

Aside from providing the Office of Drug Control with a means to communicate to the public, the news media also provide valuable forums through which government officials and private citizens can express their views on drug control. Newspapers across Florida have published op-ed pieces, a multitude of articles and letters from readers on drug control. The Office of Drug Control has contributed not only to print media coverage, but also has also fielded questions from and exchanged views with citizens on drug control matters on numerous radio and television "call-in" programs. Keeping the public informed is a vital part of the service the media provide to the citizens of Florida.

The following government entities and private organizations were consulted before writing the 1999 Florida Drug Control Strategy:

- Alternatives in Treatment
- Anchorage Children's Home
- The Associated Press
- Bay News 9
- Blue Lightning Task Force
- Bradenton Herald
- City of Bradenton Leadership
- Bradenton Police Department
- Brevard County Leadership
- Campaign for Alcohol Free Kids
- Center for Drug-Free Living, Inc.
- Central Florida News (CFN)
- Certification Board for Addictions Professionals of Florida
- Community Crusade Against Drugs
- CONUS

- City of Daytona Beach Leadership
- Drug Abuse Comprehensive Coordinating Office (DACCO)
- Drug Free America Foundation, Inc.
- Drug-Free Youth in Town (DFYIT)
- Eleventh Circuit Court
- Eleventh Circuit State Attorney's Office
- Enterprise Florida
- Executive Office of the Governor
- Florida A & M University
- Florida Alcohol and Drug Abuse Association (FADAA)
- Florida Association of Counties
- Florida Attorney General's Office
- Florida Chamber of Commerce
- The Florida Channel
- Florida Department of Agriculture and Consumer Services
- Florida Department of Banking and Finance
- Florida Department of Business and Professional Regulation
- Florida Department of Children & Families
- Florida Department of Citrus
- Florida Department of Community Affairs
- Florida Department of Corrections
- Florida Department of Education
- Florida Department of Elder Affairs
- Florida Department of Environmental Protection
- Florida Department of Health
- Florida Department of Highway Safety and Motor Vehicles
- Florida Department of Insurance
- Florida Department of Juvenile Justice
- Florida Department of Labor
- Florida Department of Law Enforcement
- Florida Department of Lottery
- Florida Department of Management Services
- Florida Department of Military Affairs
- Florida Department of Revenue
- Florida Department of State
- Florida Department of Transportation
- Florida Department of Veteran's Affairs
- Florida Fish and Wildlife Conservation Commission
- Florida House of Representatives
- Florida Marine Patrol
- Florida Marlins
- Florida Medical Association

Florida National Guard  
Florida News Network (FNN)  
Florida Office of Urban Opportunity  
Florida Parole Commission  
Florida Public Defender Association, Inc.  
Florida Public Service Commission  
Florida Senate  
Florida Senate Criminal Justice Committee  
Florida Senate President  
Florida Sheriffs Association  
Florida Speaker of the House  
Florida State University  
Florida Supreme Court  
The Florida Times-Union  
Florida Today  
Florida U.S. House of Representatives Delegation  
Florida U.S. Senate Delegation  
Florida's News Channel  
City of Fort Lauderdale Leadership  
Fort Lauderdale Police Department  
Fourth Circuit Court  
City of Gainesville Leadership  
Gainesville Police Department  
The Gainesville Sun  
Gateway Community Services  
Halifax Medical Center  
Informed Families of Dade County  
Jacksonville Community Council, Inc.  
Lakeview Center, Inc.  
Manatee County Sheriff's Office  
City of Miami Leadership  
Miami Behavioral Health Center  
Miami Chamber of Commerce  
Miami Coalition for a Safe and Drug-Free Community  
The Miami Herald  
Miami Springs Senior High School  
Mothers in Crisis  
National Association of Drug Court Professionals  
The News Herald  
The News Journal  
Northeast Florida Educational Consortium  
City of North Miami Leadership  
Office of National Drug Control Policy  
Office of the Comptroller  
City of Opa-Locka Leadership  
Operation Parental Awareness and Responsibility (PAR)  
Orange County Leadership  
Orange County Sheriff's Office  
City of Orlando Leadership  
Orlando Sentinel  
Ounce of Prevention Fund  
The Palm Beach Post  
City of Panama City Leadership  
Panama City Police Department  
Partnership for a Drug-Free Florida  
City of Pensacola Leadership  
Pensacola News Journal  
Pensacola Police Department  
River Region Human Services  
Safe and Drug-Free Schools  
Save Our Society from Drugs  
Seventeenth Circuit Drug Court  
Seventh Circuit State Attorney's Office  
South Florida High-Intensity Drug Trafficking Area  
South Florida IMPACT  
Spectrum Programs, Inc.  
St. Petersburg Times  
Stewart-Marchman Center  
Tallahassee Democrat  
City of Tampa Leadership  
The Tampa Tribune  
Teen Challenge  
Thirteenth Circuit Drug Court  
U.S. Attorney's Office  
U.S. Customs Service  
U.S. Drug Enforcement Agency  
U.S. House Subcommittee on Criminal Justice, Drug Policy and Human Resources  
U.S. Southern Command  
University of Florida  
Wakulla County Leadership  
WCOA AM  
WCTV TV  
WDBO AM  
WEAR TV  
WESH TV  
WFSU FM  
WFTV TV  
WJHG TV  
WJNO AM  
WKGC FM  
WMFE FM  
WNDB AM  
WOFL TV  
WTAL AM  
Youth Crime Watch of America

TABLE 5.1 ESTIMATED DRUG BUDGETS

AGENCY	FY 1998/1999			FY 1999/2000			TOTAL CHANGE %
	STATE	FEDERAL	TOTAL	STATE	FEDERAL	TOTAL	
Agriculture	33,400	0	33,400	61,000	0	61,000	82.6
Banking and Finance	290,100	0	290,100	192,800	244,000	436,800	50.6
Business and Professional Regulation	0	200,000	200,000	376,400	0	376,400	88.2
Children & Families	60,300,000	97,400,000	157,700,000	68,691,000	108,300,000	176,991,000	12.2
Citrus	3,000	0	3,000	9,000	0	9,000	200.0
Community Affairs	0	21,300,000	21,300,000	0	16,464,600	16,464,600	-22.7
Corrections <sup>1</sup>	33,200,000	2,000,000	35,200,000	33,520,000	4,180,100	37,700,100	7.1
Drug Control	0	0	0	284,000	0	284,000	N/A
Education	4,919,900	26,374,700	31,294,600	7,440,600	23,362,200	30,802,800	-1.6
Environmental Protection	127,100	0	127,100	13,600	0	13,600	-89.3
Fish and Wildlife Conservation Commission	200,000	0	200,000	30,000	0	30,000	-85.0
Health	5,400,000	2,200,000	7,600,000	46,078,700	2,616,500	48,695,200	540.7
Health Care Administration	12,500,000	15,600,000	28,100,000	6,163,800	7,533,500	13,697,300	-51.3
Highway Safety and Motor Vehicles	3,283,000	0	3,283,000	4,042,600	0	4,042,600	23.1
Insurance	29,000	0	29,000	6,500	0	6,500	-77.6
Justice Administration <sup>2</sup>	146,000,000	0	146,000,000	148,282,900	0	148,282,900	1.6
Juvenile Justice <sup>3</sup>	20,200,000	5,100,000	25,300,000	23,200,000	5,859,500	29,059,500	14.9
Labor	109,500	0	109,500	109,500	0	109,500	0.0
Law Enforcement	12,200,000	300,000	12,500,000	15,479,100	504,200	15,983,300	27.9
Lottery	0	0	0	1,000	0	1,000	N/A
Management Services	12,200	500	12,700	13,400	0	13,400	5.5
Military Affairs	0	7,249,000	7,249,000	100,000	6,398,500	6,498,500	-10.4
Parole Commission	3,500,000	0	3,500,000	3,402,600	0	3,402,600	-2.8
Public Service Commission	1,700	0	1,700	2,400	0	2,400	41.2
Revenue	0	60,000	60,000	0	56,000	56,000	-6.7
State	158,300	0	158,300	8,900	0	8,900	-94.4
State Court System <sup>4</sup>	200,000	800,000	1,000,000	530,000	800,000	1,330,000	33.0
Statewide Prosecutor	500,000	0	500,000	774,800	0	774,800	55.0
Transportation	180,000	50,000	230,000	206,000	4,783,400	4,989,400	2069.3
Veterans' Affairs	1,000	0	1,000	1,000	0	1,000	0.0
<b>TOTALS</b>	<b>\$303,348,200</b>	<b>\$178,634,200</b>	<b>\$481,982,400<sup>5</sup></b>	<b>\$359,021,600</b>	<b>\$181,102,500</b>	<b>\$540,124,100</b>	<b>12.1%</b>

<sup>1</sup> Corrections' estimates were recalculated from Senate estimates (Spring, 1999) to reflect percentages related to drug control

(Source: Office of Planning and Budgeting).

<sup>2</sup> Justice Administration estimates based on a percentage of the total State Attorneys' and Public Defenders' budgets, and includes

\$426,900 for 8 new drug prosecution positions.

<sup>3</sup> Juvenile Justice's estimates recalculated from Senate estimates (Spring, 1999) to reflect percentages related to drug control

(Source: Office of Planning and Budgeting).

<sup>4</sup> The change for FY 1999-2000 includes \$330,000 in additional State funds for the expansion of Drug Courts.

<sup>5</sup> Changes to the FY 1998-1999 estimates were made to be consistent with reported FY 1999-2000 estimates, reducing the total estimate from the \$526 million reported by the Senate (Spring, 1999).



# The power of a Grandma.

Children have a very special relationship with Grandma and Grandpa. That's why grandparents can be such powerful allies in helping keep a kid off drugs.

Grandparents are cool. Relaxed. They're not on the firing line every day. Some days a kid hates his folks. He never hates his grandparents. Grandparents ask direct, point-blank, embarrassing questions parents are too nervous to ask:

"Who's the girl?"

"How come you're doing poorly in history?"

"Why are your eyes always red?"

"Did you go to the doctor? What did he say?"

The same kid who cons his parents is ashamed to lie to Grandma. Without betraying their trust, a loving, understanding grandparent can discuss the danger of drugs openly with the children she adores. And should.

- The average age of first-time

drug use among teens is 13. Some kids start at 9.

- Roughly 15% of American kids between 9 and 12 are offered illegal drugs. And 30% of these kids receive the offer from a friend.

- Illegal drugs can be linked to increased violence in many communities, to AIDS, to birth defects, drug-related crime, and homelessness.

As a grandparent, you hold a special place in the hearts and minds of your grandchildren. Share your knowledge, your love, your faith in them. Use your power as an influencer to steer your grandchildren away from drugs.

If you don't have the words, we do. We'll send you information on how to talk to your grandkids about drugs. Just ask for your free copy of "A Parent's Guide to Prevention." Call 1-877-4EDPUBS.

Grandma, Grandpa. Talk to your grandkids. You don't realize the power you have to save them.

**Partnership for a Drug-Free America®**