October 8, 2018

The Honorable Donald J. Trump
President of the United States
The White House
1600 Pennsylvania Avenue, NW
Washington, D.C. 20500

Through: Gracia B. Szczec, Regional Administrator
FEMA Region IV
3003 Chamblee-Tucker Road
Atlanta, GA 30341

RE: Request for Emergency Declaration
Hurricane Michael

Dear Mr. President:

Under the provisions of Section 501 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C §5121-5207 (the “Stafford Act”), as implemented by 44 C.F.R. §206.35, I request that you declare a pre-landfall emergency for the State of Florida as a result of threat posed by Hurricane Michael. This request is timely under 44 CFR §206.35(a).

I submit this request in anticipation of the impacts of Hurricane Michael, currently forecast to make landfall along the Florida panhandle as a Major Hurricane.

Based upon current forecasts and modeling, I request an Emergency Declaration for the following counties: Escambia; Santa Rosa; Okaloosa; Walton; Holmes; Washington; Bay; Jackson; Calhoun; Gulf; Gadsden; Liberty; Franklin; Leon; Wakulla; Jefferson; Madison; Taylor; Hamilton; Suwannee; Lafayette; Dixie; Columbia; Gilchrist; Levy; Baker; Union; Bradford; Alachua; Citrus; Hernando; Pasco; Pinellas, Hillsborough; and, Manatee.

I request Direct Federal Assistance (“DFA”) in order to meet pre-impact, critical emergency protection requirements that are beyond the capability of state and affected tribal and/or local governments. Additionally, given the severity of the threat,
I request financial assistance for eligible Category A and B expenses under FEMA's Public Assistance program.

I. The Situation is of Such Severity and Magnitude that Effective Response is Beyond the Capability of the State and the Affected Local Governments - 44 CFR §206.35(b)(1)

A. Hurricane Michael

As of 11:00 a.m. this morning, Hurricane Michael was located between the Yucatan Peninsula in Mexico and the western edge of Cuba, with maximum sustained winds of 75 mph. According to the National Hurricane Center, Hurricane Michael is forecast to make landfall as a Major Hurricane somewhere near the St. Joseph Peninsula in Gulf County, Florida.

The following watches and warnings are currently in effect for Florida:

- A Hurricane Watch from the Alabama-Florida border to the Suwannee River;
- A Tropical Storm Watch from the Suwannee River to Anna Maria Island, including Tampa Bay; and,
- A Storm Surge Watch from Navarre to Anna Maria Island, including Tampa Bay.

B. Hurricanes Irma, Matthew, Hermine, and Maria

Currently, Florida is still recovering from the impacts of Hurricanes Irma, Matthew, and Hermine. Additionally, Florida provided significant assistance to Hurricane Maria survivors under a Host State Agreement with FEMA. Together, these incidents strained the resources of the State and local governments.

II. The Situation Requires Supplementary Federal Emergency Assistance to Save Lives and to Protect Property, Public Health and Safety, or to Lessen or Avert the Threat of a Disaster - 44 CFR §206.35(b)(2)
According to the National Hurricane Center, the Storm Surge Watch for Navarre to Anna Maria Island, including Tampa Bay, means that “there is a possibility of life-threatening inundation, from rising water moving inland from the coastline, in the indicated locations during the next 48 hours.” (Emphasis added). Current storm surge projections call for:

- Indian Pass to Crystal River...8-12 feet;
- Okaloosa/Walton County Line to Indian Pass...5-8 feet;
- Crystal River to Anclote River...4-6 feet;
- Anclote River to Anna Maria Island, including Tampa Bay...2-4 feet; and,
- Navarre to Okaloosa/Walton County Line...2-4 feet.

Additionally, the National Hurricane Center predicts the following rainfall for the Florida Panhandle and Big Bend: “4 to 8 inches, with isolated maximum amounts of 12 inches. This rainfall could lead to life threatening flash floods.” (Emphasis added).

III. Confirmation That the Governor Has Taken Appropriate Action Under State Law and Directed the Execution of the State Emergency Plan - 44 CFR §206.35(e)(1)

On October 7, I issued Executive Order 18-276 and directed the State Coordinating Officer to execute the State’s Comprehensive Emergency Management Plan.

IV. Information Describing the State and Local Efforts and Resources Which Have Been or Will Be Used to Alleviate the Emergency

The State Emergency Response Team is currently activated to Level 1, with all Emergency Support Functions fully staffed. At the local level, Gulf and Dixie Counties have already declared local states of emergency, with other counties expected to declare emergencies later today. Additionally, Gulf County has already issued a mandatory evacuation for several coastal communities.

Across the State, utility companies are coordinating through mutual aid agreements. Hospitals and assisted living facilities are preparing for the possible loss of
power. The fuels industry is preparing for limited supplies. And, the National Guard has been activated.

V. Information Describing Other Federal Agency Efforts and Resources Which Have Been or Will Be Used in Responding to This Incident

The State Coordinating Officer requested that the following Federal agencies send a representative to the State Emergency Operations Center:

- U.S. Army Corps of Engineers;
- U.S. Coast Guard;
- Federal Highway Administration;
- Environmental Protection Agency;
- Department of Health and Human Services;
- Department of Homeland Security; and,
- Department of Defense.

Coordination with other Federal agencies is ongoing.

VI. Identification of the Type and Extent of Additional Federal Aid Required

In order to save and protect lives, I request Direct Federal Assistance (“DFA”) in the form of personnel, equipment, and supplies. Additionally, I request financial assistance in the form of reimbursement for eligible Category A and B expenses under FEMA’s Public Assistance Program.

In support of the request for Category A (debris removal) and Category B (emergency protective measures) to be included in the emergency declaration, I highlight the following:

- The threat posed by 12 feet of storm surge will trigger the evacuation of large numbers of the population along the Florida Gulf Coast;
- Up to 12 feet of storm surge along the Gulf Coast and up to 4 feet of storm surge in Tampa Bay will create significant debris challenges for the surrounding communities; and,
- Any shift in the forecast track to the east could trigger the evacuation of millions of people along the West Coast of Florida.
Finally, the pre-landfall emergency declarations for Hurricane Irma (EM-3385) Hurricane Nate (EM-3395) included more than just Direct Federal Assistance ("DFA"). I request the same consideration for Hurricane Michael.

VII. Conclusion

I have designated the Director of the Florida Division of Emergency Management, as the State Coordinating Officer for this emergency. He is authorized to provide any further information, assurances, requests, or justification on my behalf.

Sincerely,

Rick Scott
Governor

Enclosures:
FEMA Form 010-0-13
REQUEST FOR PRESIDENTIAL DISASTER DECLARATION
MAJOR DISASTER OR EMERGENCY

Burden Disclosure Notice
Public reporting burden for this form is estimated to average 9 hours per response. The burden estimate includes the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and submitting the form. This collection of information is required to obtain a benefit. You are not required to respond to this collection of information unless it displays a valid OMB control number. Send comments regarding the accuracy of the burden estimate and any suggestions for reducing the burden to: Information Collections Management, Department of Homeland Security, Federal Emergency Management Agency, 500 C Street SW, Washington, DC 20472, Paperwork Reduction Project (1660-0009). NOTE: Do not send your completed form to this address.

Completion of this form including applicable attachments satisfies legal requirements for emergency and major disaster declaration requests under 42 U.S.C. §§ 5170 and 5191, respectively, as implemented at 44 C.F.R., §§ 206.35 and 206.36. Failure to use this form may result in a failure to meet these requirements and/or a delay in processing the request.

2a. Name of State (as defined in Stafford Act 102, 42 U.S.C. § 5122) or Indian tribal government requesting declaration.
State of Florida

2b. Population (as reported by 2010 Census) or estimated population of Indian tribal government’s damaged area(s).
18,801,310

3. Governor’s or Tribal Chief Executive’s Name
The Honorable Rick Scott, Governor

4. Designation of State or Tribal Coordinating Officer upon declaration (if available) and phone number
Director - FL Division of Emergency Management (850) 413-9969

5. Designation of Governor’s Authorized Representative or Tribal Chief Executive Representative upon declaration (if available) and phone number
Director - FL Division of Emergency Management (850) 413-9969

6. Declaration Request For: □ Major Disaster (Stafford Act Sec. 401) ✗ Emergency (Stafford Act Sec. 501(a))

7. Incident Period: Beginning Date: Oct 7, 2018
End Date: __________ or ✗ Continuing
If requesting a “continuing” incident period, enclose an official statement from a qualified Federal Government agency acknowledged as a national authority in a specific incident field (e.g., United States Geological Survey for seismic incidents, the National Weather Service for flooding).

7b. Type of Incident (Check all that apply)

- □ Drought
- □ Earthquake
- □ Explosion
- □ Fire
- □ Flood
- ❏ Hurricane
- □ Landslide
- □ Mudslide
- □ Severe Storm
  (rain, high water, wind-driven rain, hail, lightning)
- □ Snowstorm
  (Must include Enclosure D: Historic and Current Snowfall Data)
- □ Straight-Line Winds
- □ Tidal Wave
- □ Tornado
- □ Tropical Depression
- □ Tropical Storm
- □ Tsunami
- □ Volcanic Eruption
- □ Winter Storm
- □ Other (please specify) ____________________________

8. Description of damages (Short description of impacts of disaster on affected area and population). Include additional details in enclosed Governor’s or Tribal Chief Executive’s cover letter.

Please see Cover Letter.

9. Description of the nature and amount of State and local or Indian tribal government resources which have been or will be committed. Include additional details in enclosed Governor’s or Tribal Chief Executive’s cover letter.

Please see Cover Letter.
10. Joint Preliminary Damage Assessment*

☐ Individual Assistance

<table>
<thead>
<tr>
<th>Dates Performed</th>
<th>Requested</th>
<th>Start</th>
<th>End</th>
</tr>
</thead>
</table>

Individual Assistance Accessibility Problems (Areas that could not be accessed, and why)

n/a

☐ Public Assistance

<table>
<thead>
<tr>
<th>Dates Performed</th>
<th>Requested</th>
<th>Start</th>
<th>End</th>
</tr>
</thead>
</table>

Public Assistance Accessibility Problems (Areas that could not be accessed, and why)

This is a pre-landfall request for an Emergency Declaration for 35 counties in the State of Florida, due to anticipated impacts from Hurricane Michael, which is forecast to make landfall in Florida as a Major Hurricane.

11. Programs and Areas Requested

Individual Assistance ☒ N/A ☐ Individuals and Households Program ☐ Crisis Counseling Program ☐ Disaster Unemployment Assistance Program ☐ All ☐ Disaster Case Management ☐ Disaster Legal Services

For the following jurisdictions, specify programs and areas (counties, parishes, independent cities; for Indian tribal government, list tribe(s) and/or tribal area(s)) If additional space is needed, please enclose additional documentation).

n/a

For States, identify Federally-recognized Tribes in the requested counties (if applicable).

n/a

Please see Enclosure A: Supplemental Information for Individual Assistance for additional information in support of this request*.

*Not Required for Emergency Declaration Request
11. Programs and Areas Requested (Continued)

<table>
<thead>
<tr>
<th>Public Assistance</th>
<th>N/A</th>
<th>Debris Removal (Category A)</th>
<th>☒ Emergency Protective Measures (Category B)</th>
<th>☐ Permanent Work (Categories C-G)* (not available for Emergency Declaration Requests)</th>
</tr>
</thead>
</table>

For the following jurisdictions, specify programs and areas (counties, parishes, independent cities, for Indian tribal government, list tribe(s) and/or tribal area(s)). If additional space is needed or your request includes different categories of work for different jurisdictions; please enclose additional documentation.

Based upon current forecasts and modeling, I request an Emergency Declaration for debris removal and emergency protective measures for the state of Florida for the following counties: Escambia; Santa Rosa; Okaloosa; Walton; Holmes; Washington; Bay; Jackson; Calhoun; Gulf; Gadsden; Liberty; Franklin; Leon; Wakulla; Jefferson; Madison; Taylor; Hamilton; Suwannee; Lafayette; Dixie; Columbia; Gilchrist; Levy; Baker; Union; Bradford; Alachua; Citrus; Hernando; Pasco; Pinellas; Hillsborough; and, Manatee.

For States, identify Federally-recognized Tribes included in the requested counties (if applicable).

According to the Bureau of Indian Affairs’ Tribal Land Map, there are no areas of Tribal Lands within the area for which this request is being made (the 35 Florida counties listed above).

Please see Enclosure B: Supplemental Information for Public Assistance for additional information in support of this request*.

### Indemnification for Debris Removal Activity

- ☐ I do not anticipate the need for debris removal.
- ☒ I anticipate the need for debris removal, which poses an immediate threat to lives, public health and safety. Pursuant to Sections 403 and 407 of the Stafford Act, 42 U.S.C. §§ 5170b & 5173, the State or Indian tribal government agrees to indemnify and hold harmless the United States of America for any claims arising from the removal of debris or wreckage for this disaster. The State or Indian tribal government agrees that debris removal from public and private property will not occur until the landowner signs an unconditional authorization for the removal of debris.

### Request for Direct Federal Assistance

- ☐ I do not request direct Federal assistance at this time.
- ☒ I request direct Federal assistance for work and services to save lives and protect property, and:
  - a. I request the following type(s) of assistance:
     - Emergency berm construction;
     - Waterborne debris removal;
     - Shelter support;
     - Search and rescue teams; and,
     - Food, water, and additional consumables as needed.
  - b. List of reasons why State and local or Indian tribal government cannot perform, or contract for, required work and services. Please see Cover Letter.
  - c. In accordance with 44 C.F.R. § 206.208, the State or Indian tribal government agrees that it will, with respect to direct Federal assistance: (1) Provide without cost to the United States all lands, easements, and rights-of-ways necessary to accomplish the approved work; (2) Hold and save the United States free from damages due to the requested work, and shall indemnify the Federal Government against any claims arising from such work; (3) Provide reimbursement to FEMA for the non-Federal share of the cost of such work in accordance with the provisions of the FEMA-State or FEMA-Tribal Agreement; and (4) Assist the performing Federal agency in all support and local jurisdictional matters.

### Request for Snow Assistance

- ☒ N/A ☐ I request snow assistance.

Snow assistance for the following jurisdictions (Specify counties, independent cities or tribes and/or tribal areas).

n/a

Please see Enclosure D: Historic and Current Snowfall Data for additional information in support of this request*.

*Not Required for Emergency Declaration Request
11. Programs and Areas Requested (Continued)

Hazard Mitigation* ☐ Statewide OR

For the following specific counties, parishes, independent cities or tribes and/or tribal areas.

n/a

12. Mitigation Plan Information*

a. Mitigation Plan Expiration Date  August 24, 2023  

b. Type of Plan  ☒ Enhanced  ☐ Standard

13. Other Federal Agency Programs

☐ I do not anticipate requirements from Other Federal Agencies  ☒ I do anticipate requirements from Other Federal Agencies

Please see Enclosure C: Requirements for Other Federal Agency Programs for additional information in support of this request*.

14. Findings and Certifications

☒ I certify the following:

a. I have determined that this incident is of such severity and magnitude that effective response is beyond the capabilities of the State and the affected local government or Indian tribal government and that supplementary federal assistance is necessary.

b. In response to this incident, I have taken appropriate action under State or tribal law and have directed the execution of the State or Tribal Emergency Plan on  Oct 7, 2018  in accordance with the Stafford Act.

c. The State and local governments, or Indian tribal government will assume all applicable non-Federal share of costs required by the Stafford Act.

15. List of Enclosures and Supporting Documentation

☒ Cover Letter  ☐ Enclosure A (Individual Assistance)*  ☐ Enclosure B (Public Assistance)*

☐ Enclosure C (Requirements for Other Federal Agency Programs)  ☐ Enclosure D (Historic and Current Snowfall Data)

☐ Additional Supporting Documentation

[Signature]
Governor or Tribal Chief Executive's Signature

Oct 8, 2018  
Date

If anyone except the Governor or Tribal Chief Executive signs this document, please provide the documentation that establishes that this individual has the legal authority to act on behalf of the Governor or Tribal Chief Executive.

*Not Required for Emergency Declaration Request